

Message Text

SECRET

PAGE 01 STATE 205987
ORIGIN SS-25

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FM SECSTATE WASHDC
TO AMEMBASSY LUSAKA IMMEDIATE

S E C R E T STATE 205987

EXDIS

E.O. 11652: GDS

TAGS: US, ZA, XF

SUBJECT: PRESIDENTIAL LETTER ON CAMP DAVID SUMMIT

1. PLEASE PASS THE FOLLOWING LETTER FROM PRESIDENT
CARTER TO PRESIDENT KAUNDA ASAP. THERE WILL BE NO
RPT NO SIGNED ORIGINAL TO FOLLOW. GUIDANCE AND TALKING
POINTS TO BE USED, IF NECESSARY WILL BE PROVIDED SEPTTEL.

BEGIN TEXT: DEAR MR PRESIDENT: BECAUSE I GREATLY
VALUE OUR FRANK AND CONSTRUCTIVE DIALOGUE ON THE
CRITICAL ISSUES OF SOUTHERN AFRICA, I WISH ALSO TO SHARE
WITH YOU SOME THOUGHTS ON ANOTHER AREA OF CRITICAL CONCERN
AND ON THE FORTHCOMING MIDDLE EAST MEETING AT CAMP
DAVID.

WE ARE GRATIFIED THAT PRIME MINISTER BEGIN AND PRESIDENT
SADAT HAVE BOTH RESPONDED POSITIVELY TO THE INVITATION

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TO MEET WITH ME NEXT MONTH IN A MAJOR NEW EFFORT TO
ESTABLISH A FRAMEWORK FOR A MIDDLE EAST PEACE SETTLE-
MENT. WE HAVE PURPOSELY NOT SET A FIXED DURATION FOR
THE TALKS, SCHEDULED TO BEGIN ON SEPTEMBER 6, SO AS TO
BE ABLE TO ALLOW AS MUCH TIME AS IS NEEDED FOR OUR
EFFORTS TO SUCCEED. THIS IS AN ENCOURAGING INDICATION
OF THE SERIOUSNESS WITH WHICH ALL PARTIES ARE APPROACHING

THIS MEETING.

I EXTENDED THIS INVITATION BECAUSE I BELIEVE WE HAVE REACHED A CRUCIAL POINT IN THE SEARCH FOR PEACE IN THE MIDDLE EAST. NINE MONTHS HAVE PASSED SINCE PRESIDENT SADAT AND PRIME MINISTER BEGIN OPENED SIGNIFICANT NEW POSSIBILITIES FOR NEGOTIATING WITH THE HISTORIC MEETINGS IN JERUSALEM AND IN ISMAILIA. THE SIDES HAVE MADE PROGRESS TOWARD RESOLVING SOME OF THE ISSUES THAT DIVIDE THEM AT THIS TIME, BUT RECENTLY, AS YOU ARE AWARE, AN IMPASSE WAS THREATENED. I AM CONVINCED THAT WE CANNOT AFFORD AN IMPASSE, SINCE THE POSITIONS WOULD THEN HARDEN AND THE ATMOSPHERE DETERIORATE TO THE POINT WHERE THE PRESENT OPPORTUNITY FOR PEACE COULD WELL BECOME ANOTHER OF THE LOST OPPORTUNITIES THAT HAVE MARKED THE HISTORY OF THIS TRAGIC CONFLICT.

THE OBJECTIVE AT THE CAMP DAVID MEETING WILL REMAIN AS IT HAS BEEN DEFINED BY THE TWO SIDES THEMSELVES IN NEGOTIATIONS THIS YEAR: TO MAKE PROGRESS TOWARD AGREEMENT ON A FRAMEWORK, BASED ON SECURITY COUNCIL RESOLUTION 242, THAT WOULD ALLOW STEADY PROGRESS TOWARD AGREEMENT ON SPECIFIC ISSUES, WITHIN THE CONTEXT OF THE AGREED GOAL OF A STABLE, JUST AND COMPREHENSIVE PEACE. SUCH AN AGREED FRAMEWORK MIGHT HELP TO BRING OTHER PARTIES
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TO THE CONFLICT INTO THE PEACE NEGOTIATIONS.

OUR EXPERIENCE IN ATTEMPTING TO FACILITATE AND PROMOTE NEGOTIATIONS THIS PAST YEAR HAS DEMONSTRATED THAT IT IS IMPOSSIBLE TO CARRY NEGOTIATIONS BEYOND A CERTAIN POINT ON THE CRUCIAL ISSUES UNLESS THE HEADS OF GOVERNMENT THEMSELVES CAN BE ENGAGED IN A DIRECT EXCHANGE. THIS WAS ONE OF THE CONSIDERATIONS THAT LED ME TO THE DECISION TO EXTEND INVITATIONS TO THE TWO LEADERS TO MEET WITH ME AT CAMP DAVID. OUR OBJECTIVE WILL BE TO ACHIEVE AGREEMENTS AT THE POLITICAL LEVEL WHICH CAN PROVIDE GUIDANCE FOR THE NEGOTIATORS ON THE KEY ISSUES. I PLAN TO DO EVERYTHING WITHIN MY POWER TO HELP PRESIDENT SADAT AND PRIME MINISTER BEGIN ACHIEVE THE PROGRESS FOR WHICH WE ARE ALL SEARCHING.

AS WE MOVE INTO THIS CRUCIAL NEW PHASE OF MIDDLE EAST NEGOTIATIONS I WANTED TO SHARE WITH YOU MY REASONS FOR TAKING THIS STEP AND THOUGHTS ABOUT WHAT WE HOPE TO ACCOMPLISH. I KNOW YOU WILL AGREE WITH MY SENSE OF THE IMPORTANCE OF THESE TALKS, WHICH HOLD THE PROSPECT OF A MAJOR STEP FORWARD, DESPITE THE REAL DIFFICULTIES. I

HOPE THAT I CAN COUNT ON YOU FOR UNDERSTANDING AND FULL
SUPPORT IN THE TASK ON WHICH WE ARE EMBARKING.

MY BEST WISHES, SINCERELY, JIMMY CARTER. END TEXT.

CHRISTOPHER

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NNN

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